

**XIIth Five Year Plan
(2012-2017)**

Plan Schemes

Related to

Department of Food & Public Distribution

&

Annual Plan 2015-16

Department of Food & Public Distribution**Plan Scheme****1. CONSTRUCTION OF GODOWNS BY FCI/STATE GOVT.**

The Department is implementing a Plan Scheme for augmenting storage capacities in North Eastern States, Jammu & Kashmir and other select States. In the 12th Five Year Plan, the, CCEA has approved projects costing Rs.597.26 crores with a net allocation of Rs.530.00 crores, Under the Plan Scheme, funds are released to the FCI in the form of equity for land acquisition and for construction of storage godowns, and related infrastructure like railway sidings, electrification, installation of weighbridge, etc. For construction of intermediate storage godowns by to the State Governments of North East Region and the State Government of Jammu & Kashmir, funds are released in the form of Grants in Aid.

- (i) Capacity of 2,92,730 MT at 37 locations in North Eastern region including Sikkim.
- (ii) Intermediate storage capacity of 78055 MT at 75 locations in the North Eastern region and Jammu & Kashmir, using grants in aid.
- (iii) In the three years 2012-13 and 2013-14, 2014-15 (up to Oct.2014) total 59790 MT capacities has been created with expenditure of Rs.121.17 crores.

Annual Plan 2015-16**BE : Rs. 90.00 crores**

Department of Food & Public Distribution

Plan Scheme

2. END -TO-END COMPUTERIZATION OF TPDS OPERATION

This Department has taken up modernization including 'End-to-end Computerization of Targeted Public Distribution System (TPDS) Operations' with a view to address challenges such as leakages and diversion of foodgrains, fake and bogus ration cards, lack of transparency, weak grievance redressal, etc.

2. Some of the key initiatives taken for the computerization of TPDS are as follows:

(i) The Department is implementing a Plan on 'End-to-end Computerization of TPDS Operations' under 12th Five Year Plan (2012-17) on cost sharing basis with the States/UTs. Cabinet Committee on Economic Affairs (CCEA) approved Component-I of the Scheme in October, 2012 with funding requirement of Rs. 884.07 crore during 2012-17, which includes Government of India's share of Rs. 489.37 crore and States/UTs share of Rs. 394.70 crore. Costs are being shared on 90:10 basis in respect of North Eastern States and on 50:50 basis with other States/UTs. Component-I of the Scheme comprises activities, namely, digitization of ration cards/beneficiary and other databases, computerization of supply-chain management, setting up of transparency portals and grievance redressal mechanisms. The Department conveyed administrative approval for the scheme to all States/UTs on 10.12.2012. National Informatics Centre (NIC) is the technical partner under the scheme. Proposals for financial assistance under the scheme have been received from several States/UTs, and upto December, 2014 Rs.256.26 crore has been released to 24 States, NIC, etc. The pilot Schemes on Computerization of TPDS Operations and Smart Card based delivery of Essential Commodities have been subsumed under the above-referred Plan Scheme. This Department has also initiated the work relating to Fair price Shop automation in consultation with Department of Information Technology (DeitY), UIDAI, NIC, etc.

(ii) A National Transparency Portal for TPDS has been developed with the objective of providing all TPDS related data and information in the public domain. All States/UTs have been requested to maintain and update the data on the portal through use of the TPDS application software. The Transparency Portal may be accessed at <http://pdsportal.nic.in>. Citizens may also access the Portals of the respective State/UT Food and Civil Supplies Department through the links provided.

(iii) Meetings are held with States/UTs on regular basis to ascertain the problems faced, etc. Video-conference/workshops by NIC to resolve technical issues are also being carried out with each State/UT. NIC being the technical partner, it is responsible for tracking the implementation of the project. Being a Mission Mode Project (MMP), an Empowered Committee headed by Secretary (F&PD) and a MMP Team under Joint Secretary are monitoring the Scheme on a regular basis. Besides, a Finance Committee under the Addl. Secretary-cum-Financial Adviser and a Technical Committee under Director General NIC have been set up to look into the respective issues. States/UTs have also been asked to set up respective State Apex Committees and State Project eMission Teams for close monitoring of the project within the State/UT

Annual Plan 2015-16:

BE : Rs. 80.00 crores

Department of Food & Public Distribution

Plan Scheme

3. NATIONAL SUGAR INSTITUTE (NSI), KANPUR

National Sugar Institute (NSI), Kanpur (a subordinate office of the Department of Food & Public Distribution) is a premier Scientific & Technical Institute in the Country; which imparts teaching & training in the field of Sugar Technology, Sugar Engineering & Industrial Fermentation & Alcohol Technology in addition to undertaking research & development work in sugar and allied fields. The institute conducts post graduate level courses in Sugar Technology, Sugar Engineering & Alcohol Technology disciplines. It also runs short term certificate courses, namely, Sugar Boiling Certificate Course, Sugar Engineering Certificate Course & Pre-harvest Cane Maturity Survey Course. The Institute has introduced a new course namely, Certificate Course in Quality Control w.e.f. academic session 2014-15.

The Institute is also a center for advance research in sugar and allied areas, recognized by various Universities leading to Ph. D. Degree. Its aim is to maintain interaction with the Sugar factories, Distilleries, Central & State Governments and also with other Scientific & Technical Organizations in India.

During academic session 2013-14, 197 students & 2014-15, 214 students were admitted in various courses conducted by the Institute.

The administrative expenses of Institute, hostels etc.. & the committed expenditure on Experimental Sugar Factory & Agricultural Farm maintained by the Institute is met-out from Non-plan provisions. The Plan provision is intended to meet the expenditure; mainly on civil & electrical works relating to the development of infrastructure capacities & augmenting of R & D facilities in the Institute.

Annual Plan 2015-16:

BE : Rs.2.50 crores

Department of Food & Public Distribution

Plan Scheme

4. ASSISTANCE TO WAREHOUSING DEVELOPMENT AND REGULATORY AUTHORITY (WDRA)

The Government of India has introduced a negotiable warehouse receipt system in the country by enacting the Warehousing (Development and Regulation) Act, 2007 (37 of 2007) which has been made effective with effect from the 25th October, 2010. The Negotiable Warehouse Receipt (NWR) system was formally launched on the 26th April, 2011.

The main objectives of the Warehousing (Development and Regulation) Act, 2007 are to make provisions for the development and regulation of warehouses, negotiability of warehouse receipts, establishment of a Warehousing Development and Regulatory Authority (WDRA) and related matters. The Negotiable Warehouse Receipts (NWRs) issued by the warehouses registered under this Act would help the farmers to seek loans from banks against NWRs and will avoid distress sale of agricultural produce. It will also be beneficial for a number of other stakeholders such as banks, financial institutions, insurance companies, trade, commodities exchanges as well as consumers.

The WDRA is in infant stage and has to be given continued financial support during the 12th Five Year Plan, as it does not have any source of revenue except the nominal registration fee for registration of warehouses and registration of accreditation agencies.

The Planning Commission has accepted and included the scheme of Assistance of WDRA along with other schemes of the Department of Food and Public Distribution for the 12th Five Year Plan. After review and detailed examination of activities, the revised cost estimates of WDRA has been approved as Rs. 84.70 crores during the 12th Plan period (2012-17).

The activities of WDRA

With a view to bring change in the mind set of farmers and other stakeholders about the concept of negotiable warehouse receipt, the WDRA has initiated massive publicity programmes which include organization of awareness programmes for farmers, training programme for trainers, warehouse managers, officers of accreditation agencies etc. It has also produced a documentary film on the aims objectives of WDR Act and benefits of NWR to farmers and other depositors. Besides, leaflet, pamphlet and bulletins are also being published by the WDRA.

For capacity building in the warehousing sector and to promote efficiency in the conduct of the warehousemen training programmes for the warehouse managers of the CWC, SWCs and private warehouses have been organized at different part of Country.

With a view to apprise the officers of accreditation agencies about the detailed procedure of accreditation of warehouses, the WDRA has organized three training programmes at New Delhi.

The Warehousing Development and Regulatory Authority (WDRA) has registered 552 warehouses. Out of these, 176 warehouses belong to Central Warehousing Corporation, 125 to State Warehousing Corporation, 77 warehouses to the Private Sector and 174 warehouses to the Primary Cooperative Societies. Three cold storages have also been registered.

With the introduction of the NWR system in cold storages, growers/farmers producing horticulture produce may also avail the benefits of concessional loan from the banks against NWRs issued by the registered cold storages. This will increase liquidity among growers/ producers of horticulture produce and will also maintain the uninterrupted supply of good quality fruits and vegetables in the market round the year. Besides, the wastages in horticulture produce which are around 30% would be minimized. This will also help in commercialization, effective post-harvest management and integrated development of agriculture including horticulture in the country. The applications for accreditation and registration of cold storages have been received from the States of Andhra Pradesh and Gujarat.

WDRA Future Plan

e-Governance initiative of the WDRA

The WDRA is undertaking transformation plan of WDRA in consultation with National Institute of Public Finance and Policy (NIPFP) which besides other objectives, envisages creation of information system relating to the Negotiable Warehouse Receipts (NWRs) market. It is proposed to put in place an enabling frame work for establishment of data base for storing and sharing of information related to warehouses, warehouse service providers and the issuance and trade of NWRs.

Registration of Accreditation Agencies: Currently 14 accreditation agencies have been empanelled by WDRA, the future projection of empanelling accreditation agencies are as follows:

FUTURE PROJECTIONS OF ACCREDITATION AGENCIES During 12th Five Year Plan

2012-13	2013-14	2014-15	2015-16	2016-17
14	16	20	25	30

The position of registered warehouses and future projections for the next the five years are as follows:

FUTURE PROJECTIONS FOR REGISTERED WAREHOUSES

The Act does not make the registration of warehouses mandatory and only those warehouses which want to issue the NWRs are required to get registered with WDRA. Therefore the above future projections may not be achieved during the Five Year Plan as the process of registration of warehouses during the year 2013-14 is very slow. There are few warehouse owners who fulfill the criteria of WDRA and interested in issuing NWRs. The future projections are as follows:-

2012-13	2013-14	2014-15	2015-16	2016-17
300	400	800	1200	1800

Annual Plan 2015-16:

BE : Rs. 30.00 crores

Department of Food & Public Distribution

Plan Scheme

5. STRENGTHENING OF PDS & CAPACITY BUILDING, QUALITY CONTROL, CONSULTANCIES & RESEARCH

(i) Strengthening of PDS & Capacity Building

(a) Financial assistance to States/UTs for generating awareness amongst TPDS beneficiaries about their entitlement and redressal mechanism.

Under this component of Plan Scheme on Strengthening of PDS, financial assistance is given to States/UTs for generating awareness amongst the TPDS beneficiaries about their entitlement and redressal mechanism. The main objective of this scheme component is to launch an effective, subtle, sustained and intensive awareness campaign, impact of which could reach the urban as well as rural and remote areas.

Under Publicity Campaign, wide publicity is given to the salient features of Targeted Public distribution System so that the beneficiaries become aware of the scheme and take advantage of the same. Detailed guidelines have been laid down for the States/UTs to undertake the publicity cum awareness campaign through/by DAVP rates in terms of print media and private TV and Radio Channels and at DAVP/ Prasar Bharti/Doordarshan approved rates for DD and All India Radio. The State Government contributes 20% of the expenditure to be incurred on the campaign and balance 80% is borne by the Government of India and released in two installments of 40% each.

The Department of Food and Public Distribution may also utilize upto 25% of the funds earmarked under the scheme for creating awareness about the scheme for creating awareness about the schemes of the Department may utilize the services of DAVP/Doordarshan/All India Radio(AIR).

(b) Financial Assistance to States/UTs for Generating Awareness amongst TPDS beneficiaries in NE region Grant-in-aid :

The objective of the Scheme is to create awareness amongst TPDS beneficiaries in NE region . The funds are released on receipt of the proposals from the State/UTs Governments.

(c) Capacity Building:

(i) PDS – Evaluation, Monitoring & Research:-

Under the Scheme, to evaluate the impact of the TPDS on the target beneficiaries and to plug loopholes in implementation of TPDS, evaluation studies on functioning of TPDS are taken up by the Department.

(ii) PDS -Training

This Scheme aims at strengthening and upgrading the skills of personnel engaged in the functioning and implementation of TPDS by conducting training programmes and organizing lectures, seminars and workshops on policy issues with regard to PDS and related fields for functionaries at various levels in the State Food and Civil Supplies Department and State Agencies like State Civil Supplies Corporations, Consumer Co-operatives, etc. To make TPDS more effective & efficient, training is also provided to FPS owners, members of NGOs, PRIs, village/city Vigilance Committees and FCI Officials. Under the Scheme, Central Government provides financial assistance @ Rs. 500/- per trainee per day. Maximum assistance per training programme would be Rs. 50,000/- and the maximum duration of the training programmes may be five working days. In order to successfully implement NFSA, 2013, training programmes are also organised under the Scheme to sensitize and train key official of the State/UT Governments, FCI, Master Trainers nominated by States/UTs.

Annual Plan 2015-16:

BE : Rs. 1.65 crores

(ii) Consultancies, Training & Research**(a) Consultancies for research/monitoring in domestic/global markets for Foodgrains**

It is a component of the Plan Scheme: Consultancies, Training & Research which is implemented by Policy-I Section of the Department of Food & Public Distribution from 2007. Food Corporation of India (FCI) is entrusted by the Department of Food & Public Distribution to appoint a Consultant in order to have a market intelligence system which could provide regular price alerts and early warnings on possible increases in prices of essential commodities, crucial for policy decisions. This component of the scheme aims to have a market intelligence system which could provide regular market alerts and early warning on likely increase of prices of foodgrains, crucial in formulation of policy measures and interventions for management of food economy. Such market intelligence is also useful in deciding the import-export policy for foodgrains, sugar and edible oils. Reports generated through the study provide periodical price data on wheat, rice, sugar and edible oils.

In order to have regular price alerts and advance information on possible increase in the prices of essential commodities, Department of Food & PD had entrusted FCI to engage a consultant for research/monitoring in domestic/global markets for foodgrains. M/s Indian Agribusiness Systems Private Limited (ASAP), New Delhi was appointed as consultant of FCI and Ministry of CA, F&PD w.e.f. 28.03.2012 for a period of 2 years. The contract of the consultant has been extended for another period of one year w.e.f. 28.03.2014 to 27.03.2015 on same terms and conditions. The data being provided by the consultant is being utilized for reviewing the prevailing domestic and international prices of wheat and rice as well as sugar and edible oils.

In regard to the bidding process for appointment of consultant from March 2015 onwards, the pre-bid meeting with the interested parties was held at FCI, Hqrs, New Delhi on 12.12.2014 and the Technical Bid was opened on 23.12.2014 at 3.30 P.M.

(b) e-governance

Aiming at better and fruitful interaction among employees, citizens and the Department and also with a view to move from paper to electronic systems, the Department is taking keen interest in the implementation of E-Governance projects by using ICT tools like internet to accomplish various government activities. Various initiatives are being taken under e-governance to make Digital India Programme

The Department is also constantly in pursuit of developing/implementing state-of-the-art application software related to various areas of importance. Various initiatives undertaken in E-governance are as follows:-

- The process of Redesigning of Website of Department of Food & Public Distribution is in progress.
- Implementation of E-office, e-file, KMS, PIMS, FMS, File Tracking System, E-service book and payroll software.
- Implementation of Cyber Security Policies.
- E-Granthalaya, the Library Management System, Parliament Matters Management System, RTI Request and Appeal Management Information System, Court Case Monitoring System and Hardware Complaints Monitoring System has been put in place.
- Training has been imparted to large number of staff on use of various ICT tools and application software like FTS, Court Case Monitoring System etc.
- Upgradation of ICT infrastructure and LAN.

Annual Plan 2015-16:

BE : Rs.0.85 crores

(iii) Strengthening of Quality Control Mechanism

To strengthen the quality control mechanism and monitoring of quality of foodgrains at the time of procurement, storage and distribution so as to avoid damages/losses during storage, a **new plan component “Strengthening of Quality Control Mechanism”** has been included during the 12th Five Year Plan with two ongoing plan schemes (Strengthening of PDS & Capacity Building and Quality Control, Consultancies & Research) which have been merged on the advice of the Planning Commission. The new Plan component “Strengthening of Quality Control Mechanism” under S&R division is a component of Central Sector Scheme and there is no component for the State Governments in this scheme. An amount of Rs 23.30 crores has been approved for the new plan component for 12th Five Year Plan. There are three components; (a) opening up of Seven new Quality Control Cells to augment the quality control mechanism, (b) upgradation of laboratory at Indian Grain Storage Management & Research Institute (IGMRI), Hapur (c) capacity building for skill upgradation. Trainings are also organized by Government of India for the officials of State Governments/UTs engaged in handling of foodgrain through IGMRI, Hapur & its field stations at Ludhiana and Hyderabad. The main objective of Quality Control Cells is to ensure the quality of foodgrains at the time of procurement, storage and distribution. Surprise checks are conducted at Food Storage Depots by the officers of these cells to ensure the quality of foodgrains.

Annual Plan 2015-16:**BE : Rs. 5.00 crores**

(iv) Assistance to States/UTs for Non-Building Assets for State Food Commissions

Government of India has notified the National Food Security Act, 2013 on 10th September, 2013 with the objective to provide for food and nutritional security in human life cycle approach, by ensuring access to adequate quantity of quality food at affordable prices to people to live a life with dignity. The Act provides that every State Government shall, by notification, constitute a State Food Commission for the purpose of monitoring and review of implementation of the Act. It has been decided that in case a State decides to set up State Food Commission on exclusive basis, Central Government will provide one time financial assistance for non building assets for that State Food Commission. Accordingly, a new component viz., "Assistance to States/UTs for non-building assets for State Food Commissions" has been included under the 12th Plan umbrella scheme of the Department, "Strengthening of PDS & Capacity Building, Quality Control, Consultancies & Research".

Annual Plan 2015-16:**BE : Rs. 2.00 crores**